Why are Populist Parties so Successful in the EU?

Laurenz Guenther

Bocconi University

Webinar of the Institute for European Policymaking @ Bocconi University

May 6, 2024

The Method in a Nutshell

Compare responses of parliamentarians (MPs) and voters to identical policy survey items

- Questions on 15 issues (Immigration, redistribution...)
- I handly sort issues into the policy dimensions "culture" and "economy"

The Method in a Nutshell

Compare responses of parliamentarians (MPs) and voters to identical policy survey items

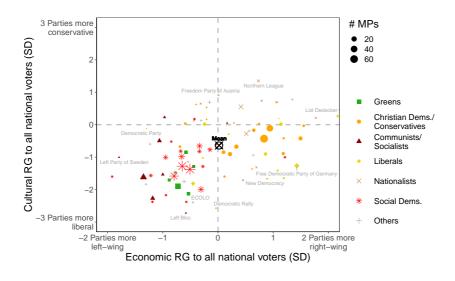
- Questions on 15 issues (Immigration, redistribution...)
- I handly sort issues into the policy dimensions "culture" and "economy"
- · Anonymous surveys
- · Samples are representative

The Method in a Nutshell

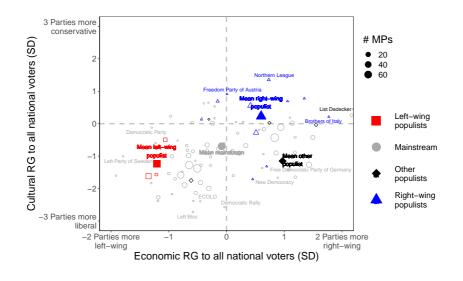
Compare responses of parliamentarians (MPs) and voters to identical policy survey items

- Questions on 15 issues (Immigration, redistribution...)
- I handly sort issues into the policy dimensions "culture" and "economy"
- · Anonymous surveys
- · Samples are representative
- Nearly all MPs say that they decide based on their own attitudes
- · Survey responses reflect voting in referenda
- The gaps I will show you are also perceived by voters and MPs

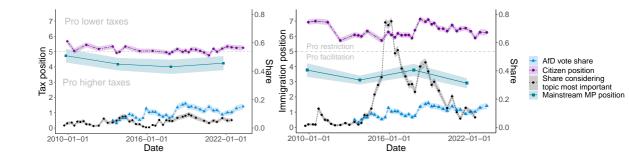
There is a Cultural Representation Gap (2009)



Right-wing Populists Fill Representation Gaps (2009)



Representation Gaps Regarding Taxes (Left) and Immigration (Right)



Representation Gaps As A Cause of Populism

Descriptive evidence from Guenther (2023)

- Representation gaps exist on nearly all cultural topics
- Representation Gaps predict the rise of populist parties
- Only populists who fill representation gaps rise
- Citizens whose attitudes are less represented are more likely to vote for populists controlling for attitudes and demographics

Representation Gaps As A Cause of Populism

Descriptive evidence from Guenther (2023)

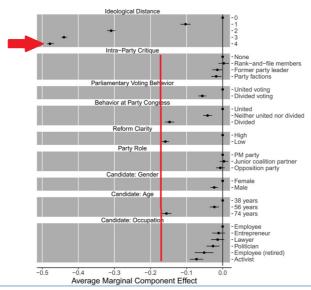
- Representation gaps exist on nearly all cultural topics
- Representation Gaps predict the rise of populist parties
- Only populists who fill representation gaps rise
- Citizens whose attitudes are less represented are more likely to vote for populists controlling for attitudes and demographics

Causal evidence from Silva and Wratil (2023)

- Survey experiment
- Representation gaps cause populist attitudes

The Perspective of Mainstream Parties

Ideological Representation Is Key for Voting (from Lehrer et al. 2024)



Three Strategies to Improve Ideological Representation

Strategy 1: Make voters' policy attitudes more culturally liberal

Strategy 2: Make voters find cultural issues less important

Strategy 3: Make policymaking more culturally conservative

Strategy 1: Make Voters' Policy Attitudes More Culturally Liberal

Practically not doable because it is quite difficult to change attitudes

Strategy 1: Make Voters' Policy Attitudes More Culturally Liberal

Practically not doable because it is quite difficult to change attitudes

• Attitudes are very stable over time Kustov et al. (2021), Danieli et al. (2022)

Strategy 1: Make Voters' Policy Attitudes More Culturally Liberal

Practically not doable because it is quite difficult to change attitudes

- Attitudes are very stable over time Kustov et al. (2021), Danieli et al. (2022)
- Speeches do not change attitudes Selb and Munzert (2018)
- Information interventions have small and inconsistent effects Hopkins et al. (2019), Barrera et al. (2020), Grigorieff et al. (2020), Alesina et al. (2023)
- Fake news do not affect elections decisively Allcott & Gentzkow (2017) Grinberg et al. (2019), Guess et al. (2019), Eady et al. (2023)
- Fact checking does not work Swire et al. 2017, Nyhan et al. 2019, Barrera et al. 2020
- Media campaigns have small effects on voting Durante % Knight (2012), DellaVigna & Kaplan (2007)
 Effect of Fox News on voting: 0.4-0.7pp.

Strategy 2: Make Voters Find Cultural Issues Less Important

A bit more promising

• Perceived importance is much more volatile than attitudes Danieli et al. (2022)

Strategy 2: Make Voters Find Cultural Issues Less Important

A bit more promising

Perceived importance is much more volatile than attitudes Danieli et al. (2022)

Key challenge: Mainstream parties cannot control perceived importance tightly

- The media and populists have their own agenda
- ⇒ But can make other topics perceived as more important
- ⇒ Or reduce immigration to make it less relevant

Strategy 3: Make Policymaking More Culturally Conservative

Risky

Small changes in policymaking or rhetoric do not weaken populists

e.g., Hjorth and Larsen (2020), Krause et al. (2022)

Strategy 3: Make Policymaking More Culturally Conservative

Risky

Small changes in policymaking or rhetoric do not weaken populists

e.g., Hjorth and Larsen (2020), Krause et al. (2022)

Changes in policymaking might work if the are...

- ... large (Frederiksen in Denmark)
- ... committed Bellodi et al. (2023)
- ... enduring

The Welfare Perspective

Let's Not Miss the Forest for the Trees



Populism is a Symptom

Partly, representation gaps reflect that politicians are more educated than voters

But even educated and informed citizens are much more conservative than politicians Günther (2023)

Populism is a Symptom

Partly, representation gaps reflect that politicians are more educated than voters

But even educated and informed citizens are much more conservative than politicians Günther (2023)

- ⇒ Representation gaps also reflect differences regarding deep preferences
- Politicians are more risk-seeking than voters Heß et al. (2023)
- more universalist Günther (2023)
- more efficiency oriented Fisman et al. (2015)

Populism is a Symptom

Partly, representation gaps reflect that politicians are more educated than voters

But even educated and informed citizens are much more conservative than politicians Günther (2023)

- ⇒ Representation gaps also reflect differences regarding deep preferences
- Politicians are more risk-seeking than voters Heß et al. (2023)
- more universalist Günther (2023)
- more efficiency oriented Fisman et al. (2015)
- \Rightarrow Populism might be a **symptom** of mainstream parties not implementing **welfare**-maximizing policies

As long as this is true populism will come back Galasso et al. (2022)

Maybe in a more dangerous form:

List experiment suggest 22% of Germans would support a "revolution to enforce the will of the people"



Many Institutional Reforms Will Not Close Representation Gaps

Established institutions that are biased similarly:

- European Parliament
- National parliaments
- Upper/lower chambers
- National governments
- Established parties
- Candidates for parliaments

Many Institutional Reforms Will Not Close Representation Gaps

Established institutions that are biased similarly:

- European Parliament
- National parliaments
- Upper/lower chambers
- National governments
- Established parties
- · Candidates for parliaments

"Deliberative Democracy"

- "Ordinary citizens" discuss and send proposals to parliaments
- Will be ineffective because MPs already know representation gaps
- They choose to overrule the popular will

Semi-direct Democracy Might Work

Move the needle toward direct democracy

- ⇒ Less need for populists who fill representation gaps
- ⇒ If populists come to power they are less powerful
 - No representation gap on climate change
 - · Good policy outcomes in Switzerland
- ⇒ "Better" policymaking
 - The United States of Europe as a semi-direct Democracy



Take-home Messages

Populism is a symptom of mainstream parties not representing many voters

Responding by **only** fighting populists will neither defeat them nor improve welfare

Trying to improve welfare through popular policies might achieve both

Appendix

Strategy 3: Make Policymaking More Culturally Conservative

